# EXPECTATION OF THE POLICY OF RELOCATING THE CAPITAL OF SUKABUMI REGENCY

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### Abstract

The movement of the capital of Sukabumi Regency from Sukabumi City to Palabuanratu, which is 60 km away. it has been running for more than 21 years, since the issuance of Government Regulation number 66 of 1998 concerning Pemindahan Ibukota Kabupaten Daerah Tingkat II Sukabumi Dari Wilayah Kotamadya Daerah Tingkat II Sukabumi Ke Kota Palabuanratu Di Wilayah Kecamatan Palabuanratu. on July 27, 1998. But until now the movement of the capital was felt to be ineffective, because not all regional apparatus organizations (OPD) have offices in the capital. What was allegedly one of them was due to not getting support from the policy implementers and the community as the target policy group. Based on these problems, the research question that the author collated is What is the expectation of the policy of moving the capital of Sukabumi Regency to Palabuanratu ?. To obtain answers to these research questions, a public policy analysis was conducted using qualitative methods, based on the theory put forward by Nugroho, regarding one of the main features of successful public policy, which is to give hope. As a result the policy did not get support from the majority of Sukabumi Regency residents.

*Keywords: policy expectations, district capital movements* 

# Introduction

he movement of the capital of Sukabumi Regency from Sukabumi City to Palabuhanratu City in Palabuanratu District, 60 km away. it's been over 21 years, since the issuance of PP number 66 of 1998 concerning, "Peminahan Ibukota Kabupaten Daerah Tingkat II Sukabumi Dari Wilayah Kotamadya Daerah Tingkat II Sukabumi Ke Kota Palabuanratu Di Wilayah Kecamatan Palabuanratu". on July 27, 1998, The areas of Palabuanratu City include: Pelabuhan Ratu Village, Citepus Village, Citarik Village, Cidadap Village, and Loji Village (article 1 paragraph 3). Displacement of the capital city of Sukabumi Regency is based on the development of development in Sukabumi Regency which shows that the South is less developed than the North. In accordance with national policy, in the framework of a balance between regions, it is necessary to hold equitable development in Sukabumi Regency, coupled with the desire to have a self-government center in the Sukabumi Regency (DPRD, accessed 23-09-2016).

With the issuance of Palabuhanratu City policy established as the central government of Sukabumi Regency. As article 1 paragraph 2 of PP number 66 of 1998, which states that: "The capital of Sukabumi Regency is the seat of the administrative center of Sukabumi Regency". implementation of the policy. carried out in stages, because it requires a comprehensive assessment. The stages referred to are as follows: Declaring the Construction of Office Facilities in the Jajaway Block and the Civil Servants Housing Facility in Tenjo Laut, took place on 6 October 1999; The transfer of the District Government Activity Center from the City of Sukabumi to Palabuanratu as the Capital (Palabuanratu) was carried out on March 1, 2001. (DPRD, accessed 09-09-2016)

The relocation policy of the capital city was further strengthened, with Regional Regulation number 22 of 2012 concerning "Sukabumi Regency Spatial Planning for 2012-2032". In article 8 paragraph 2 which states that "Palabuanratu has the main function as the center of district government".

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But until now the capital movement was felt to be ineffective, that is, not all regional apparatus organizations (OPD) had offices in the capital, such as: the Office of Education, the Office of Transportation, Communication, Information and Coding, the Office of Population and Civil Registry. Health Service, Social Service, Investment Investment and Licensing Services, One Door, Office of Population and Family Planning, Trade, Cooperatives, Small Business and Tax Administration, Industry and Energy Mineral Resources Office, Animal Husbandry Office, Manpower and Transmigration Office, Agency Regional Disaster Management, and Regional Resources and Personnel Development Agency, even some are located outside the Sukabumi Regency, namely in the City of Sukabumi.

While those already based in the capital city of Sukabumi Regency. Regional Secretariat (SETDA), DPRD Secretariat, Regional Inspectorate, Department of Food Security, Office of Maritime Affairs and Fisheries, Office of Culture, Youth and Sports, Office of Archives and Library, Office of Environment, Office of Fire and Fire, Office of Community and Village Empowerment, Office of Women Empowerment and Child Protection, Land and Spatial Planning, Public Housing, Resettlement and Cleanliness Areas, Agriculture Agency, Regional Planning and Development Agency (BAPPEDA), Regional Revenue Agency, and Regional Finance and Asset Agency.

The consequence of this condition is the difficulty of coordination between DPOs in Sukabumi Regency, as according to the Regional Secretary of Sukabumi Regency "We will move all of the Dinas offices to Palabuanratu. But it will be done in stages ... the plan to relocate a number of offices is merely to provide maximum services to residents of Sukabumi Regency. Including making coordination between agencies easier. If all services are here, the coordination will be easy "(Cianjur Ekspres, accessed 23-9-2016).

One of the reasons for moving the capital of Sukabumi district from Sukabumi City to Palabuhanratu was that one of them was allegedly due to not getting support from the policy implementers and the community as the target policy group

Based on the problem of this research question, the authors arrange as follows. "What is the expectation of the policy of moving the capital of Sukabumi Regency to Palabuanratu?"

#### Discussion

Analyzing public policies that have run according to Patton and Sawicky. "Policy analysts can be carried out before and after policies" (Nugroho 2014: 312). Almost the same according to Dunn (1994; 117-123) "Retrospective analysis, which is explained as the creation and transformation of information after policy actions are carried out, which are problem-oriented analysts", answers the research question of how the expectations of the policy of moving the capital city of Sukabumi Regency ? by using the theory put forward by Nugroho, covering intelligent policies, wise policies, and public policies gives hope to all citizens.

It is hoped that this public policy analysis research can provide information on how the expectation of the policy of moving the capital of Sukabumi Regency, as according to Nugroho (2014: 418) the product of policy analysis is policy advice, policy advice, or more commonly referred to as policy recommendations. several models of policy recommendations as a product of policy analysis, namely: Policy information, policy descriptions, policy statements, policy memos, policy papers, and formulation of policies and ahiter papers.

In this study, the focus is more on how the community's expectations or community support regarding the transfer policy of the capital city of Sukabumi district, which is allegedly lacking community support, will move the capital of the Sukabumi Regency from Sukabumi City to Palabuhanratu.

Citizens' Expectations The policy of moving the capital of Sukabumi Regency from Sukabumi City to Palabuhanratu for communities residing outside the Palabuhanratu region is disappointing as based on Saadie's research (2007) Communities outside the Palabuhanratu region have opinions or views that are almost unanimous in favor of the policy of moving the capital of the Regency Sukabumi to Palabuhanratu, because the policy is detrimental to them as citizens outside the Palabuhanratu region this situation can occur, among others, because of the distant communication network between them and the local government.

Disappointment of the people of Sukabumi Regency in the northern region, evidenced on Saturday, December 23, 2006, formed the Establishment Committee of the Sukabumi Mandiri Regency (KPKSM) to propose sub-districts in the northern region, forming a new autonomous region, blooming from Sukabumi Regency. At present the submission is to become the Regency of North Sukabumi, the stage for the submission of the New Autonomous Region, just waiting for the DPR-RI plenary and hampered by the moretarium policy of the new autonomous region.

Similar to the northern region, the Jampang region on Thursday, January 7, 2007, the Jampang Student Communication Forum (FKMJ) submitted the Sukabumi regency submission guide and the formation of the Jampang District where the submission was included in the DPD-RI recommendations for expansion, even though the Sukabumi District Government had not submitted a proposal Pamekaran Jampang regency, because the Government of the Sukabumi Regency prioritizes the new autonomous regions of the North Sukabumi Regency prioritized.

Subdistricts that are close to Sukabumi City namely Sukaraja, Sukalarang, Kebonpedes and Circunghas (SUSUKECIR) districts prove their disappointment over the policy of moving the capital of Sukabumi Regency to Palabuhanratu by proposing to join the City of Sukabumi, because geographically the residents of the sub-district if going to the capital city of Sukabumi The regency must pass through Sukabumi City. The purpose of joining the City of Sukabumi is to bring services closer. The struggle of residents of Sukaraja, Sukalarang, Kebonpedes and Circunghas Districts (SUSUKECIR) to join the city had arrived at the issuance of a letter from the Mayor of Sukabumi numbered 138/640 / BAPP / 2014 concerning the Application for Addition to the Room of the Sukabumi City Region on June 9, 2014. And a letter from the Minister of the Interior Number 138.4 / 275 / PUM dated March 7, 2007 and a letter from the Governor of West Java Number 138/1597 / Desen dated May 4, 2007 ordering the Regent and Mayor of Sukabumi to conduct a study and coordination. The reason of the Government of Sukabumi Regency has not discussed the proposed merger with the City of Sukabumi, because prioritizing the establishment of the North Sukabumi Regency autonomy program was first realized and feared if it was discussed before the new autonomous region of North Sukabumi Regency was realized it could disrupt the process of forming the DOB.

The movement of this capital city, satisfying the people who live in the south of Sukabumi Regency, especially around Palabuhanratu, because with the transfer of the capital of Sukabumi Regency to Palabuhanratu, access to services to the capital is close, including a pride because its territory is the center of government and the area around Palabuhanratu District has increased, both from the economic, education and health sectors. Keep pace with developments in the north. Plus encouraged by the West Java Provincial government program that built the South Java Coast Road, in the area of West Java Province already connected from Sukabumi Regency to Pangandaran Regency. From the data of community disappointment in northern districts, Jampang people and Sukabumi Regency people who are close to Sukabumi City above, it can be said that the policy of moving the capital of Sukabumi Regency.

Disappointment over the movement of the capital of Sukabumi Regency from sukabumi city to Palabuhanratu can be seen from the regional level offices that do not want to have offices in the capital but have offices in the northern region and even sukabumi cities such as the Sukabumi KPUD office, BAWASLU Sukabumi Regency and BPS Sukabumi Regency which are based in the Cibadak District Sukabumi Regency, and the Sukabumi Regency Land Office and the Sukabumi Regency Ministry of Religion Office with offices in Sukabumi City.

Aside from the majority of the people not supporting the move of the regency capital, the implementers felt that they did not provide support for the relocation of the capital policy. It can be proven that the significance of these policy makers did not move the offices of local perngakat organizations to the capital until 21 years. the regional regional charity office located in the capital of the district, in terms of service performance to the community, was very disappointing because Sukabumi district government officials, who mostly lived around the capital city of the former Sukabumi Regency, namely around the City of Sukabumi, with the transfer of the capital of the

Sukabumi Regency To Palabuhanratu, then from the place of residence to the place of work away, which is 60 km away or takes 2-2.5 hours of travel time, plus the residence of local government employees located in the area around the City of Sukabumi, most of the customers nnya still credit.

Overcoming the distance of residence and place of employment of Employees, the Government of Sukabumi District created a Civil Servants Housing program in Tenjo Laut, Cikakak District, Sukabumi District in 1999, but the program was considered a failure. where the program, currently does not continue.

To overcome the tenjo sea housing program that failed to be replaced with the employee shuttle program by bus from the Sukabumi pavilion located in Warudoyong Subdistrict, Sukabumi City to Palabuhanratu with a scheduled departure at 05.00 WIB and returned at 16.00 WIB. Buses that deliver employees as shown below.

The distance between a place of residence and the workplace is far apart, resulting in fatigue, which has an impact on the low performance of local government employees which results in suboptimal service to the community. Plus most employees leave work before the time comes after work comes home because they have to prepare themselves to go home because of the distance. As one of the employees interviewed by researchers, had to go home from Palabuhanratu at 15.00, to the Sukabumi Regency pavilion in the City of Sukabumi around 17.00 hours, continued the journey from the Sukabumi Regency Hall to his house took approximately one hour, so the employee got to his house when the sun has set (around 6:00 p.m.).

The weak performance of Sukabumi district government employees, can be seen from the annual performance report cards of the Sukabumi district government from 2014 to 2018 from the Ministry of State Apparatus Empowerment and Bureau Reformation (KEMENPAN RB) with CC values. Vulnerable to service to the community, only in 2019 can achieve a value of B.

The people of Sukabumi Regency, who mostly lived around the northern region, when the capital was moved to Palabuhanratu, to get services to the capital city of Sukabumi, became distant, because the selection of the location of the capital was not in the middle of Sukabumi, which was easily accessible to all districts, plus offices not all regional offices of regional charitable organizations are not all based in Palabuhanratu. Some even have offices outside the Sukabumi Regency, namely in the City of Sukabumi, such as the Office of Manpower and Transmigration having its address at Jalan Pelabuhan II KM. 6 No. 703 Situmekar Sub-District, Lembursitu District, Sukabumi City.

In addition to the above problems, another problem is the ability of the Sukabumi Regency regional budget (APBD) to move the entire office of the regional apparatus organization to the capital, because the process of moving the capital is charged to the Regency APBD. Sukabumi Regency APBD which only amounts to Rp. 3,480,485,949,000, - / year (APBD in 2017) with an area of 4,162 km2 and a population of 2,453,498 people, the expenditure must prioritize more priority than moving the regional office organizer office to Palabuhanratu.

Plus to build a central government in Palabuhanratu requires a budget that is not small, due to geographical problems such as the land posture Palabuhanratu which lacks a wide plain to build a central government district, which in the north is a mountain range and in the south of the ocean, making one of the main difficulties to build a government center. The vacant land owned by the Sukabumi regency government that is destined for the offices of the regional apparatus organization is a hill. If it is built, it will require a significant budget to level the land and make a solid building foundation, the vacant land owned by the Sukabumi Regency government

In addition to external problems, internal government problems also arise, namely the readiness of local government employees for the movement of the capital, as evidenced by lack of enthusiasm or weak employee performance after the transfer of the capital to Palabuhanratu, because they have to move offices from Sukabumi City to Palabuhanratu which is a distance away from Palabuhanratu place of residence and family as based on Saadie's research (2007) for senior regional government employees with the transfer of the capital of Sukabumi Regency to Palabuhanratu resulting in deterioration with children and wife or husband resulting in estrangement with the family and as a large number of senior employees did not support the move of the capital city of Sukabumi Regency to Palabuhanratu.

From the data of the above problems it can be said that the policy of moving the capital of Sukabumi Regency from Sukabumi City to Palabunratu does not provide good hope for residents of Sukabumi Regency including policy implementers.

#### **C.** Closing and Recommendations

Analyze expectations The policy of moving the capital of Sukabumi Regency from Sukabumi to Palabuhanratu which has been running for more than 21 years. The policy was felt that the policy did not get support from the majority of Sukabumi residents. The community's disappointment can be proven by the people in the northern region of Sukabumi Regency since 2006 they have proposed blooming from Sukabumi Regency by forming North Sukabumi Regency, the submission is just waiting for the DPR-RI plenary session.

Plus the regional government institutions that are not autonomous do not want to have an office in the capital of Sukabumi district, such as the secretariat of the Sukabumi District Election Commission, the Sukabumi District BAWASLU secretariat, the Sukabumi Regency BPS Office and other offices.

The recommendations for policy makers who will make the policy of moving the Regency Capital are expected to consider: The interests of the community as the target group of the policy Ability to implement the policy Consider the attitude of implementing the policy Suggestions for the local government of Sukabumi Regency, addressing the issue of moving the Regency Capital to Palabuhanratu Firm attitude towards discipline local government employees Services to the community by picking up the ball, so that the distance of the capital so far does not pose obstacles to service to the community and even though the budget is limited Sukabumi district is expected to be made plans when all local government offices are based in the capital of the district of Sukabumi.

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